

Message Text

PAGE 01 NATO 05688 01 OF 04 172107Z

73

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-05

NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00

SAJ-01 EB-07 OMB-01 NSC-05 MC-02 /073 W

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S E C R E T SECTION 1 OF 4 USNATO 5688

E.O. 11652: GDS

TAGS: MPOL, NATO, NO

SUBJ: NORWEGIAN FORCES FOR NATO

REF: A. DPQ(75) NORWAY (POUCHED)

B. DRC/WP/(75)2 NORWAY (POUCHED)

SUMMARY: THIS TELEGRAM CONTAINS OUR ANALYSIS OF NORWAY'S FORCE PLANS 1975 - 1980, AS PRESENTED IN REPLY TO DPQ(75). DPQ(75) REPLY PROVIDES MORE DETAIL THAN PREVIOUS REPLIES, AND GIVES IMPRESSION THAT NORWAY TAKES SERIOUSLY ITS RESPONSIBILITIES IN NATO FORCE PLANNING SYSTEM. ON BALANCE, PLANS FOR 75 SHOW MORE POSITIVE THAN NEGATIVE ELEMENTS, AS COMPARED TO DPQ(74) PLANS. DEFENSE EXPENDITURES SHOW INCREASE IN REAL TERMS OF 2.5PERCENT IN 1975, BUT TREND FOR FUTURE IS UNCERTAIN. NORWAY MEETS FORCE COMMITMENTS FOR 1975; COMMITMENT FOR 76 SHOWS NO SIGNIFICANT CHANGES FROM PREVIOUS PLANS. AT DRC MULTILATERAL EXAMINATION OCTOBER 28, WE INTEND TO URGE THAT NORWAY ACHIEVE, AS A MINIMUM, THE ANNUAL 2PERCENT REAL INCREASE IN DEFENSE EXPENDITURES PERMITTED BY SECRET

PAGE 02 NATO 05688 01 OF 04 172107Z

PARLIAMENT IN APPROVING THE "FIVE YEAR PLANS FOR MILITARY DEFENSE", AND THAT DEFENSE PLANS EMPHASIZE SELECTED BASIC ISSUES. ACTION REQUESTED: BY OCTOBER 27, WASHINGTON COMMENT ON OUR PROPOSED APPROACH TO DRC MULTILATERAL EXAMINATIONS. END SUMMARY.

1. GENERAL. NORWEGIAN REPLY TO DPQ(75) PROJECTS NO MAJOR CHANGE IN NORWEGIAN DEFENSE POLICY OR IN CURRENT FORCE LEVELS AND FORCE STRUCTURES. THE DEFENSE COMMISSION, APPOINTED BY GON TO EXAMINE THE ROLE AND STRUCTURE OF NORWAY'S LONG-TERM DEFENSE, PLANS TO REPORT ITS FINDINGS BY END-76, NOT BY END-76 AS PREVIOUSLY INDICATED. IN APPOINTING THIS COMMISSION, GON DID NOT AIM AT ANY SPECIFIC CHANGES IN DEFENSE AND SECURITY POLICY. A SEPARATE COMMISSION, MANDATED TO EXAMINE NEW TASKS RELATED TO OFFSHORE OIL ACTIVITIES ON THE NORWEGIAN CONTINENTAL SHELF, COMPLETED ITS REPORT TO GON IN JUNE 75. NORWAY'S REPLY TO DPQ(75) GIVES NO HINT ON JUNE REPORT'S CONTENTS, BUT STATES THE COMMISSION'S PROPOSALS "WILL CLEARLY HAVE IMPLICATIONS FOR THE DEFENSE ESTABLISHMENT AND FOR THE POSSIBILITY OF FURTHER IMPROVEMENT IN CONTROL AND SURVEILLANCE OF THE SEA AREAS." COMPARED TO LAST REPLY, THIS YEAR'S DPQ REPLY IS MUCH MORE RESPONSIVE TO QUESTIONNAIRE. THE 75 MEMORANDUM SUPPLIES MORE DETAIL ON MODERNIZATION AND ON NORWAY'S LOGISTIC CONCEPT AND INCLUDES INFORMATION ON THE HOME GUARD CONTAINED IN LAST YEAR'S COUNTRY CHAPTER (DPC/D(74)21 NORWAY). THE 75 MEMORANDUM ALSO DESCRIBES NORWAY'S "TOTAL DEFENSE CONCEPT" FOR USE OF ALL AVAILABLE RESOURCES AND FOR CONCENTRATION OF MAXIMUM EFFORT IN DEFENSE OF THE NATION. UNDER THIS CONCEPT, DEFENSE IS CATEGORIZED INTO TWO COMPONENTS - MILITARY DEFENSE (ARMY, NAVY, AIR FORCE, HOME GUARD, AND JOINT AGENCIES) AND NON-MILITARY DEFENSE (CIVIL DEFENSE, ADMINISTRATIVE AND ECONOMIC PREPAREDNESS, POLICE, AND HEALTH SERVICES). NORWAY'S DPQ(75) REPLY DEPICTS THOROUGH PLANNING FOR EXECUTION OF NON-MILITARY DEFENSE TASKS IN WAR. BY INCLUDING INFORMATION ON THE HOME GUARD AND THE TOTAL DEFENSE CONCEPT IN THE DPQ(75) RESPONSE, GON IS SEEKING GREATER ALLIED RECOGNITION FOR THESE ELEMENTS IN THE NORWEGIAN DEFENSE POSTURE. THE NET EFFECT OF THE NORWEGIAN REPLY IS TO CREATE THE IMPRESSION OF A NATION THAT TAKES SERIOUSLY ITS RESPONSIBILITIES IN THE NATO FORCE PLANNING SYSTEM.

2. FORCES. NORWAY MEETS THE 1975 FORCE COMMITMENTS MADE DURING THE 1974 DEFENSE PLANNING REVIEW. THE NORWEGIANS STILL HAVE MANAGING PROBLEMS IN ALL THREE SERVICES IN SOME CATEGORIES, E.G.,
SECRET

PAGE 03 NATO 05688 01 OF 04 172107Z

JUNIOR OFFICERS, NCOS, AND MAINTENANCE PERSONNEL, BUT HOPE TO IMPROVE THE SITUATION. THE FORCE TABLES SHOW NO SIGNIFICANT CHANGES THROUGHOUT THE REPORTING PERIOD.

3. ARMY FORCES. NORWAY MEETS ITS 1975 COMMITMENT FULLY; FORCE TABLES SHOW NO CHANGES, 1975 - 1980. ALL DPQ LISTED ARMY UNITS REMAIN IN THE "EARMARKED" CATEGORY, INCLUDING BRIGADE NORTH, WHICH IS ADVANCED FROM READINESS CATEGORY B1 (DPQ 74) TO A1.

4. ARMY MODERNIZATION AND LOGISTICS.
- BAISC ISSUE IMPROVEMENTS.
-- ANTI-ARMOR. BY END-75, THE NORWEGIANS WILL HAVE ON HAND 1800 CARL GUSTAV 84 MM WITH IMPROVED AMMUNITION. THE ARMY

WILL ACQUIRE AN ADDITIONAL 450 WEAPONS BY END-77, FOR A TOTAL BUY OF 2250. PLANNED DENSITY IS 27 CARL GUSTAV PER BATTALION, 8 PER INDEPENDENT COMPANY (1LO2). DPQ(74) INDICATED THE ARMY WOULD HAVE COMPLETED ACQUISITION OF 270 TOW SYSTEMS BY 1975/77; DPQ(75) SHOWS COMPLETION DATE AS 1977/78. PLANNED DENSITY, END-78, IS 8 PER INFANTRY BATTALION IN DEFCOMMON AND 4 FOR COMSONOR (1LO4). THE FIRST TWO AT SQUADRONS EQUIPPED WITH RECONDITIONED M24 LIGHT TANKS (90 MM AT GUN, FIRE DIRECTION EQUIPMENT AND NEW ENGINE) WILL BE OPERATIONAL BY END-76. FOUR ADDITIONAL SQUADRONS WILL BE OPERATIONAL BY END-78. TOTAL NUMBER OF M24S REMAINS 54, 9 SYSTEMS PER SQUADRON (1LO4). THE ARMY HAS NO PLANS FOR REPLACEMENT OF TANKS; HOWEVER, IT DOES HAVE A MODERNIZATION PROGRAM FOR NEW ENGINES, GUNS, FIRE CONTROL SYSTEMS AND TRACK FOR 38 M-48 TANKS. THE MODERNIZATION PROGRAM MIGHT BE IMPLEMENTED IN 1978/80. A PROGRAM TO ACQUIRE 78 LEOPARD TANKS IS UNDER CONSIDERATION; DPQ(75) PROVIDES NO DETAILS BUT STATES THE PROGRAM WILL NOT BE IMPLEMENTED THIS PLANNING PERIOD. THE NORWEGIANS ARE STUDYING PROVISION OF A 3D GENERATION LONG-RANGE AT MISSILE SYSTEM, AND THE BUDGET INCLUDED 1 MILLION N.KR. FOR PLANNING EXPENSES; HOWEVER, THIS PROJECT WILL NOT MATERIALIZE IN THE PLANNING PERIOD (1LO4).

-- MOBILE AIR DEFENSE. COMPLETION DATE FOR DELIVERY OF 20 MM TOWED AUTOMATIC GUNS REMAINS END-76, AS PROJECTED IN DPQ(74). IN ADDITION, THE NORWEGIANS NOW PLAN TO INSTALL 20 MM. AUTOMATIC GUNS IN THE FOUR APCs IN EACH OF 13 TANK SQUADRONS DURING 1976-78 (1LO5). THE NORWEGIANS STILL HAVE NOT COMPLETED STUDY ON THE REQUIREMENT FOR SHORT-RANGE ANTI-AIR MISSILES, BUT EXPECT A FINAL REPORT IN AUTUMN 75. THE ARMY IS CONSIDERING BLOWPIPE, STINGER, AND ROBOT 70, AND IS THINKING IN TERMS OF FOUR PER FIELD BATTALION
SECRET

PAGE 04 NATO 05688 01 OF 04 172107Z

(44) AND AN ADDITIONAL FOUR PER RCT (12) FOR A TOTAL OF 224 SYSTEMS. ANTICIPATED COST OF THE PROJECT HAS RISEN FROM 224 MILLION N.KR. TO 600 MILLION. DPQ(75) ADVISES THAT DUE TO COST, THIS PROJECT MIGHT NOT BE IMPLEMENTED (1LO3).

- ELECTRONIC WARFARE. NO CHANGE FROM LAST YEAR; I.E., ARMY WILL PROCURE EW EQUIPMENT FOR ONE COMPANY AND TRANSFER THE COMPANY FROM SOUTH TO NORTH NORWAY IN 1975/76. THE ARMY HAS NO FIRM PLANS TO ESTABLISH A NEW EW COMPANY IN SOUTH NORWAY . (1L12).

SECRET

PAGE 01 NATO 05688 02 OF 04 172133Z

73
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-05

NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00

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S E C R E T SECTION 2 OF 4 USNATO 5688

-- WAR RESERVE STOCKS (WRS). DPQ(75) MEMORANDUM STATES THAT THE NORWEGIAN MILITARY SUPPORT SYSTEM IS AN INTEGRATED PART OF THE TOTAL DEFENSE SYSTEM AND RELIES TO A VERY HIGH DEGREE ON THE CIVIL COMMUNITY AND ITS AGENCIES. NORWAY PLANS NO SPECIAL IMPROVEMENTS WITHIN THE LOGISTIC SUPPORT SYSTEM, EXCEPT FOR MODERNIZATION OF VARIOUS TRANSPORT AND HANDLING EQUIPMENT. THERE ARE FIRM PLANS FOR CIVILIAN SUPPORT OF SERVICES SUCH AS MEDICAL, TRANSPORTATION, MAINTENANCE, ETC. (1L14). CONCERNING WRS, NORWAY STILL HAS NO PLANS OR INTENTIONS TO PROCURE OPERATIONAL STOCKS. STOCKS OF TOW MISSILES REACH ONLY 40PERCENT OF REQUIREMENTS BY THE END OF THE PLANNING PERIOD, "DUE TO BUDGETARY LIMITATIONS", BUT OTHER AMMUNITION STOCKS ARE NEAR THE 30-DAY LEVEL.
- OTHER ARMY IMPROVEMENTS. DELIVERY OF THE "OVERSNOW"/ALL-YEAR TRACKED VEHICLES (1LO5 AND 1LO5) IS AHEAD OF TENTATIVE PLANS.

5. ARMY PERSONNEL. ARMY PLANNED ACTIVE DUTY STRENGTH REMAINS CONSTANT AT 17,700 THROUGHOUT THE PLANNING PERIOD. THE NUMBER OF RESERVISTS CALLED UP FOR ANNUAL ACTIVE DUTY TRAINING INCREASES SLIGHTLY FROM 16,300 TO 17,000. RESERVISTS RECEIVE AT LEAST 16
SECRET

PAGE 02 NATO 05688 02 OF 04 172133Z

DAYS ACTIVE DUTY TRAINING PER YEAR. OTHER PERSONNEL DATA SHOW NO CHANGE FROM LAST YEAR'S DPQ REPLY.

6. NAVY FORCES. NORWAY MEETS 1975 NAVY COMMITMENT. ITEM IIIA SHOWS COMMITMENT FOR 1976 AS IDENTICAL TO COMMITMENT FOR 1975, WITH EXCEPTION THAT THREE NEW HAUKESS CLASS FPGS WILL REPLACE 3 TJELD CLASS FPGS. ITEM IIIA THUS CONFLICTS WITH MEMORANDUM, WHICH STATES THAT ONE HAUKESS WILL BE DELIVERED FOR TESTING AND EVALUATION IN 1977, WITH DELIVERY OF REMAINING 13 SHIPS IN 1978-80. WE INTEND TO SEEK CLARIFICATION OF THIS DISCREPANCY AT MULTILATERAL REVIEW. IN THE OUT YEARS, COMPARED WITH DPQ(74) PROJECTIONS, DPQ(75) SHOWS ONE FEWER C3 TJELD CLASS FPG IN 1979 AND ONE FEWER C3 HAUKESS CLASS FPG IN 1978. COMBINED TOTAL OF TJELD CLASS FPGS AND HAUKESS CLASS FPGS THUS REMAINS CONSTANT AT 20 THROUGHOUT THE PLANNING PERIOD, WHEREAS DPQ(74) HAD SHOWN A TOTAL OF 21 FOR 1978 AND FOR 1979.

7. NAVY MODERNIZATION AND LOGISTICS. DPQ(75) STATES THAT REPLACEMENT OF THE PRESENT KOBLENZ CLASS SUBMARINE WILL TENTATIVELY TAKE PLACE IN THE PERIOD 1984 - 1990; DPQ(74) STATED THAT FIRST DELIVERY WAS ANTICIPATED LATE 1980. DPQ(74) SHOWED MODERNIZATION OF ALL FIVE TORPEDO BATTERIES DURING THE PERIOD 74-77; DPQ(74) STATES THAT ONLY THREE BATTERIES WILL BE MODERNIZED DURING 75-80. THESE ARE THE ONLY NEGATIVE NOTES CONCERNING NAVY MODERNIZATION IN NORWAY'S DPQ(75) REPLY. MODERNIZATION OF THE KOBLENZ CLASS SUBMARINES IS WELL AHEAD OF PLANS. SEA SPARROW SAM SYSTEMS HAVE BEEN INSTALLED IN TWO OSLO CLASS DDEs; THE REMAINING THREE WILL BE CONVERTED BY END-1977. IN ADDITION, ONE SYSTEM WILL BE INSTALLED IN HAARSKOVN IN 75/76? GIVING A LIMITED AIR DEFENSE OF THE NAVAL BASE AND OF FLESAND AIRPORT. THE NORWEGIANS WILL PHASE OUT TWO GOR CLASS COASTAL MINELAYERS IN 1975. THE REMAINING TWO WILL BE REPLACED BY NEW CONSTRUCTION IN 1977. THE NAVY ESTIMATES THIS WILL INCREASE MINELAYING CAPABILITY CONSIDERABLY. NORWAY HAS TENTATIVE PLANS TO PROCURE 5 MOBILE MISSILE BATTERIES FOR COASTAL DEFENSE BY THE END OF THE PLANNING PERIOD; ONE SS 11/12 IS ALREADY ON HAND. DPQ(74) STATED THAT ALL TEN CONTROLLED MINEFIELDS WOULD BE MODIFIED BY END-76; DPQ(74) STATES MODIFICATION WILL BE COMPLETED THIS YEAR. DPQ(74) SHOWED 12 BATTERIES OF COASTAL ARTILLERY FITTED WITH ADVANCED FIRE CONTROL SYSTEMS; DPQ(75) SHOWS 17 BATTERIES FITTED BY END-75. IN ADDITION, NORWAY HAS PROCURED SIXTEEN 75MM AUTOMATIC GUNS, TO BE ORGANIZED IN SIX BATTALIONS.

SECRET

PAGE 03 NATO 05688 02 OF 04 172133Z

TERIES AS REPLACEMENT FOR OBSOLETE 105MM GUNS. TWO BATTERIES ARE OPERATIONAL; TWO MORE ARE EXPECTED TO BE OPERATIONAL END-75; THE REMAINING TWO SHOULD BE OPERATIONAL 76-78. THE NAVY ALSO PLANS TO PROCURE, FOR DELIVERY 1979, A SHIP FOR NAVAL TRAINING AND CONTINENTAL SHELF OIL INSPECTION. NORWAY IS MEETING THE QUALITATIVE FORCE GOAL TO IMPROVE ELECTRONIC WARFARE CAPABILITY ONLY TO THE EXTENT THAT PASSIVE MEASURES (NIGHT VISION DEVICES) ARE BEING INTRODUCED INTO HAUK CLASS FPBGs. HOWEVER, THE NAVY IS ASSESSING EW EQUIPMENT AND HAS SET ASIDE APPROXIMATELY 38 MILLION N.KR. FOR PROCUREMENT. AMMUNITION STOCKS ARE ALL ABOVE THE 30-DAY LEVEL EXCEPT FOR SEA SPARROW AND PENGUIN MISSILES, WHERE STOCK LEVELS ARE NOT CONVERTED TO DAYS OF SUPPLY. NORWAY CONSIDERS THE AMMUNITION AND SPARE PARTS SITUATION SATISFACTORY.

8. NAVY PERSONNEL. DPQ(75) STATES THAT THE REAL PERSONNEL PROBLEM FOR THE NORWEGIAN NAVY IS RECRUITING YOUNGER LINE OFFICERS. HOWEVER, THE NAVY IS TRYING TO IMPROVE THE SITUATION. ESTIMATED ACTIVE DUTY STRENGTH FOR 1975 IS 8,350, AN INCREASE OF 200 OVER ACTUAL 1974 STRENGTH. PLANNED STRENGTH FOR 75-80 IS 8,450. THE NAVY IS MODIFYING ITS RESERVE TRAINING PROGRAM AND INCREASING THE NUMBER OF RESERVISTS GIVEN ANNUAL TRAINING. FROM 1975 THERE WILL BE TWO DIFFERENT TYPES OF TRAINING -- ONE LASTING ABOUT SIX DAYS WILL TRAIN THE WHOLE UNIT, THE OTHER WILL TRAIN CERTAIN ELEMENTS OF THE UNIT FOR 13 DAYS. NUMBER OF RESERVISTS TRAINED INCREASES FROM 1580 IN 1974 TO 3550 IN 1976 AND THEN REMAINS CONSTANT THROUGHOUT THE PLANNING PERIOD.

9. AIR FORCE FORCES. NORWAY MEETS ITS COMMITMENT FOR 1975. AS FORECAST IN DPQ(74), USE OF THREE F-5 ATTACK SQUADRONS IS REDUCED FROM 20 TO 18 DUE TO MANNING SITUATION. AIR FORCE WILL HAVE ONLY FOUR AND ONE-HALF 40 MM L70 BATTERIES (C-1) AT END-75 INSTEAD OF FIVE AND ONE-HALF COMMITTED IN DPQ(74). HOWEVER, NORWEGIANS HAVE RETAINED A 40 MM L-60 BATTERY (C-1) DUE TO PHASE OUT IN 1975; THUS COMBINED TOTAL OF 40 MM L70 AND 40 MM L60 BATTERIES FOR 1975 WILL EQUAL COMBINED TOTAL COMMITTED IN DPQ(74). NORWEGIANS ESTIMATE 15 UH-1B ARMY SUPPORT HELICOPTERS IN NATO-COMMITTED FORCES AT END-75 AGAINST A DPQ(74) COMMITMENT OF 11. NO. 334 (FBA) SQUADRON, WHICH IS ON TRAINING STATUS CONVERTING TO CF 104G, WILL NOT REACH FULL OPERATIONAL STATUS BEFORE END-76, RATHER THAN END-74/EARLY 75, AS REPORTED LAST YEAR. DPQ COMMITMENT FOR 1976 IS SAME AS FORECAST IN 1974 REPLY, WITH ADJUSTMENTS FOR F-5 AIRCRAFT, 40MM SECRET

PAGE 04 NATO 05688 02 OF 04 172133Z

L70 AND 40 MM L60 BATTERIES, AND UH-1B HELICOPTERS NOTED ABOVE. IN THE OUT YEARS, DPQ(75) SHOWS INTRODUCTION OF THE SAM LOW BATTERY IN 1979, THREE YEARS LATER THAN FORECAST IN DPQ(74).

10. AIR FORCE MODERNIZATION. MOST SIGNIFICANT MODERNIZATION ITEM IS DECISION TO ACQUIRE 72 F16 AIRCRAFT AT COST OF APPROXIMATELY 2,800 MILLION N.KR. (1A16). NEXT MOST SIGNIFICANT ITEM IS STATEMENT THAT CHANGE AND POSTPONEMENT OF PREVIOUS PLANS FOR PROCUREMENT OF FUR BATTERIES OF LOW-LEVEL SAM HAVE LED TO NEGOTIATIONS AIMED AT EARLY PROCUREMENT OF US VERSION OF ROLAND II, APPROXIMATE COST 580 MILLION N.KR. (1A01). SUCCESSFUL COMPLETION OF NEGOTIATIONS MAY LEAD TO PARLIAMENTARY APPROVAL IN LATE 75. NORWEGIANS ARE CONSIDERING PLANS FOR A) REPLACING 4 BATTERIES OF 40 MM L60 BEGINNING IN 1979 AND B) REPLACING THE EXISTING BASCI TRAINING AIRCRAFT WITH TEN NEW AIRCRAFT, TYPE NOT YET DECIDED. ALL MPA WILL BE EQUIPPED WITH FORWARD LOOKING INFRARED (FLIR) IN 1978/79.

- BASIC ISSUES.

- SHELTERS. CONSTRUCTION IS COMPLETE EXCEPT FOR EIGHT SHELTERS AT SOLA, WHICH WILL BE COMPLETED IN THE SPRING OF 76; THE SUPPORTING COMMUNICATIONS WILL ALSO BE COMPLETED BY THEN. THE AIR FORCE IS STUDYING TONE-DOWN AND CAMOUFLAGE AND MAY IMPLEMENT THE PROJECT IN THE PLANNING PERIOD (1A09).

SECRET

PAGE 01 NATO 05688 03 OF 04 172200Z

73

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-05

NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00

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S E C R E T SECTION 3 OF 4 USNATO 5688

--EW. NORWEGIANS ARE DEVELOPING PLANS FOR AN EW CONCEPT FOR THE AIR FORCE, BUT SPECIFIC DETAILS ARE NOT AVAILABLE. THE AIR FORCE WILL HAVE EQUIPPED ALL CF-104S WITH RADAR RECEIVERS (US-ALR-46) BY 1975/76.

-- MODERN AIR-DELIVERED MUNITIONS. THE NORWEGIANS ARE STUDYING THE REQUIREMENT FOR THESE MUNITIONS FOR USE WITH THE F-16.

--WRS. MOST AMMUNITION AND MISSILE ITEMS ARE NEAR THE 30-DAY LEVEL. PRESENT STOCKS OF AIM 9B (SIDEWINDER) REACH SHELF LIMIT WITHIN THE REPORTING PERIOD. NORWEGIANS PLANS TO MODIFY 600 AIM 9B TO AIM 9J AND WILL START PROCUREMENT OF 775 AIM 9L WHEN THESE WEAPONS BECOME AVAILABLE.

- CROSS-SERVICING. NORWAY HAS MADE SOME IMPROVEMENTS FOR AIR STATIONS DESIGNATED FOR STABE "B" CROSS-SERVICING, BUT SOME DEFICIENCIES PERSIST IN COMMON'S AREA, DUE MAINLY TO LACK OF STOCKED WEAPONS AND SOME GROUND HANDLING EQUIPMENT. NORWAY IS CONSIDERING WAYS TO IMPROVE THE SITUATION.

11. AIR FORCE PERSONNEL. NORWEGIANS CONSIDER MANNING LEVELS GENERALLY SATISFACTORY IN MOST CATEGORIES, BUT HAVE HAD PROBLEMS IN SECRET

PAGE 02 NATO 05688 03 OF 04 172200Z

KEEPING A HIGH ENOUGH LEVEL IN FLYING UNITS (TECHNICIANS) AND IN THE CONTROL AND REPORTING SYSTEM. THE NUMBER OF QUALIFIED APPLICANTS FOR PILOT TRAINING IS SATISFACTORY AND, CONTRARY TO THE SITUATION ONLY A FEW YEARS AGO, MOST PILOTS ARE REMAINING IN THE AIR FORCE FOLLOWING THEIR OBLIGATED TERMS OF DUTY. NORWEGIANS ATTRIBUTE THIS TO TEMPORARY SATURATION OF PILOTS IN COMMERCIAL AIRLINES, RECOGNIZE SITUATION MAY CHANGE, BUT DO NOT EXPECT CHANGE WITHIN THE REPORTING PERIOD. ACTIVE DUTY STRENGTH IS PROJECTED TO INCREASE FROM 8,800 IN 1975 TO 9,300 FOR 1976-1980. WAR AUTHORIZED STRENGTH INCREASED FROM 28,500 IN 1974 TO 29,000 IN 1975, AND REMAINS AT THIS LEVEL THROUGH 1980. NORWAY REPORTS 2,400 RESERVISTS CALLED UP ANNUALLY FOR TRAINING, 1974 - 1980.

12. FINANCIAL AND ECONOMIC CONSIDERATIONS. NORWAY'S "FIVE YEARS PLAN FOR THE MILITARY DEFENSE" COVERING THE PERIOD 1974 - 1978 IS

BASED ON A YEARLY GROWTH RATE IN OVERALL DEFENSE BUDGET OF APPROXIMATELY 2PERCENT IN REAL TERMS. PARLIAMENT DID NOT COMMIT ITSELF, HOWEVER, AS TO YEARLY BUDGETS. FIGURES IN NORWAY'S DPQ(75) RESPONSE INDICATE A REAL INCREASE OF 1PERCENT (NATO DEFINITION) IN 1974, FOLLOWED BY 2.5PERCENT FOR 1975. THIS IS ROUGHLY IN LINE WITH THE YEARLY AVERAGE OF 2PERCENT IN THE FIVE YEAR PLAN. HOWEVER, NORWAY REPORTS ZERO GROWTH RATE FOR 1976, SO A YEARLY GROWTH RATE HIGHER THAN 2PERCENT WILL BE NECESSARY OVER 1977-1978 IF THE FIGURE OF 2PERCENT IS TO BE ATTAINED FOR THE PERIOD AS A WHOLE.

- THE CAPITAL EXPENDITURE SHARE OF THE BUDGET HAS FALLEN SUBSTANTIALLY FROM 23.9PERCENT IN 1966 TO 16.9PERCENT IN 1975, BUT MIGHT INCREASE TO 20.1PERCENT IN 1976. MOST OF THE DROP IN THE SHARE OF CAPITAL EXPENDITURE IS RELATED TO MAJOR EQUIPMENT, WHICH HAS FALLEN FROM 16.3PERCENT IN 1966 TO 12.1PERCENT IN 1975, BUT NORWAY PROJECTS AN IMPROVEMENT TO 14.7PERCENT IN 1976 THE PERCENTAGE OF PAY AND ALLOWANCES HAS DECLINED FROM 47.3 IN 1973 TO 45.0 IN 1975, BUT WILL RISE SLIGHTLY TO 45.4 IN 1976. THE TABLE BELOW DEPICTS SELECTED DATA FOR 1973 - 1976.

	1973	1974	1975	1976
DEFENSE				
EXPENDITURE				
(MILLION N.KR.)	3,504.6	3,937.7	4,589.4	4,951.5

PERCENT CHANGE OVER
PREVIOUS YEAR

	1973	1974	1975	1976
-IN MONETARY TERMS	8.2	12.4	16.6	7.9
SECRET				

PAGE 03 NATO 05688 03 OF 04 172200Z

-IN REAL TERMS	1.9	1.0	2.5	0
-DEFENSE DEFLATOR	6.2	11.2	13.7	8.0
PERCENT DISTRIBUTION#				
TOTAL OPERATING	83.2	84.2	83.1	79.9
-OF WHICH PAY AND				
ALLOWANCES	47.3	46.7	45.0	45.4
TOTAL CAPITAL	16.8	15.8	16.9	20.1
-OF WHICH EQUIPMENT	11.7	11.6	12.1	14.7

#THESE PERCENTAGES HAVE BEEN CALCULATED WITHOUT TAKING INTO ACCOUNT THE EXPENDITURES ON MISSILES (CAT. 242), WHICH ARE NOT GIVEN SEPARATELY IN THE COUNTRY REPLY TO DPQ(75). DURING THE TRILATERAL DISCUSSIONS, THE NORWEGIAN AUTHORITIES INDICATED THAT EXPENDITURES ON MISSILES FOR 1974/75 ARE N.KR. 70.0 MILLION AND ,KR. 110.9 MILLION RESPECTIVELY. ON THIS BASIS, THE PERCENTAGE DISTRIBUTION FOR THESE TWO YEARS WOULD BE AS FOLLOWS:

	1974	1975
PERCENT DISTRIBUTION		
-TOTAL OPERATING	82.4	80.7
OF WHICH PAY AND ALLOWANCES	46.7	45.0
-TOTAL CAPITAL	17.6	19.3
OF WHICH EQUIPMENT AND		
MISSILES	13.4	14.5

SECRET

PAGE 01 NATO 05688 04 OF 04 172212Z

73

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-04 INR-07 L-03 ACDA-05

NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00

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S E C R E T SECTION 4 OF 4 USNATO 5688

-NORWAY'S DEFENSE EXPENDITURES AS A PER CENT OF GNP HAVE DECLINED STEADILY OVER THE PAST FIVE YEARS, GOING FROM 4PERCENT IN 1970 TO 3.6PERCENT IN 1975. NORWAY IS NOW IN EIGHT PLACE IN NATO EUROPE, NINTH IN THE ALLIANCE, AND WELL BELOW THE NATO EUROPE AVERAGE OF 4.2PERCENT. DEFENSE SHARE OF BUDGET EXPENDITURES HAS DECLINED FROM 13.9PERCENT IN 1972 TO 13PERCENT IN 1974, AND A FURTHER DROP IS PROBABLY IN 1975.

- SINCE NORWAY IMPORTS MOST OF ITS MILITARY EQUIPMENT, BALANCE OF PAYMENTS ON MILITARY ACCOUNT IS NORMALLY IN DEFICIT. FOR 1974 - 1975 NORWAY'S OVERALL BOP WILL BE HEAVILY IN DEFICIT, BUT WITH RISING OIL EXPORTS EXPECTED FROM 1977/78 ON, NORWAY ANTICIPATES LARGE BOP SURPLUSES.

-ALTHOUGH BOP CONSTRAINTS SHOULD NOT AFFECT NORWAY'S DEFENSE EFFORT, DPQ(75) ADVISES THAT NORWAY WILL HAVE TO LOOK FOR REDUCTIONS ON CURRENT ACCOUNT IN ORDER TO FIND ROOM IN THE BUDGET FOR PART OF PLANNED PROCUREMENT. THE NORWEGIANS WILL GIVE HIGH PRIORITY TO MANPOWER SAVING.

- GNP IS FORECAST TO RISE BY MORE THAN 6PERCENT IN REAL TERMS YEARLY ON AVERAGE. SINCE DEFENSE EXPENDITURES WILL RISE ONLY

SECRET

PAGE 02 NATO 05688 04 OF 04 172212Z

2PERCENT, AT BEST, UNDER PRESENT PLANS, THIS WILL RESULT IN A FURTHER DECLINE IN DEFENSE SHARE OF GNP.

13. POSITION FOR DRC MULTILATERAL EXAMINATION OCTOBER 28. WE

PROPOSE TO:

A. TELL THE COUNTRY TEAM THAT WE HAVE NOTED AND WELCOME THE CONSIDERABLE IMPROVEMENT IN THE QUALITY AND AMOUNT OF DETAIL IN THE 1975 MEMORANDUM OVER PREVIOUS YEARS' AND THAT NORWAY'S PLANS SHOW MANY POSITIVE DEVELOPMENTS SINCE LAST YEAR, E.G., F-16 AND ROLAND II.

B. BEARING IN MIND THAT NORWAY'S DEFENSE EXPENDITURES AS A PER CENT OF GNP ARE BELOW THE NATO AVERAGE AND THAT NORWAY'S GNP IS EXPECTED TO GROW BY SOME 6PERCENT ANNUALLY IN REAL TERMS OVER THE PLANNING PERIOD, URGE THAT NORWAY ACHIEVE OVER THE PERIOD 1974-78, AS A MINIMUM, THE 2PERCENT GROWTH IN DEFENSE EXPENDITURES IN REAL TERMS UPON WHICH ITS FIVE YEAR PLAN IS BASED. COMMENT: 1975 MINISTERIAL GUIDANCE CALLS FOR ANNUAL INCREASE IN DEFENSE EXPENDITURES IN REAL TERMS UP TO 5 PERCENT AND STATES THAT A PARTICULAR EFFORT WILL BE REQUIRED FROM THOSE COUNTRIES WHERE THE PERCENTAGE OF GNP DEVOTED TO DEFENSE FALLS BELOW 4.1PERCENT OR WHERE THE PER CAPITA EXPENDITURE FALLS BELOW US \$150 (RELATED TO 1974). SINCE NORWAY'S DEFENSE EXPENDITURES ARE SHOWING GROWTH IN REAL TERMS AND EXCEED \$150 PER CAPITA, WE CANNOT USE MINISTERIAL GUIDANCE AS A CLUB, BUT WILL HAVE TO CITE NORWAY'S FAVORABLE ECONOMIC SITUATION RELATIVE TO THAT OF MOST NATO COUNTRIES AND ITS BELOW-AVERAGE PERFORMANCE IN PER CENT OF GNP DEVOTED TO DEFENSE. END COMMENT.

C. URGE THAT NORWAY EXAMINE ANTI-ARMOR DEFENSE PLANS CAREFULLY FOR ADEQUACY IN TERMS OF MODERN LONG-RANGE AND MEDIUM-RANGE ANTI-TANK GUIDED WEAPONS, TOW MISSILE STOCKS, MODERN TANKS, AND MODERN AIR-DELIVERED MUNITIONS.

D. URGE THAT NORWAY FOLLOW THROUGH WITH PLANS TO ACQUIRE SHORT-RANGE ANTI-AIR MISSILES.

E. URGE THAT NORWAY LOOK TO IMPROVEMENT IN EW CAPABILITY IN ALL THREE SERVICES AS A MATTER OF PRIORITY.

F. SEEK CLARIFICATION CONCERNING PLANNED DELIVERY DATES OF HAWK CLASS FPBG.

14. ACTION REQUESTED. BY OCTOBER 27, WASHINGTON COMMENT ON OUR PROPOSED APPROACH TO DRC MULTILATERAL EXAMINATION. STREATOR

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<< END OF DOCUMENT >>

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